Ohio Livestock Care Standards

In November 2009, Ohio voters passed State Issue 2 approving the creation of the Ohio Livestock Care Standards Board. This vote demonstrated Ohioans’ support for keeping the state’s number one industry – food and agriculture – vibrant and strong. The board was charged with creating state standards for the care and well-being of livestock in Ohio.

The enabling language required the board to take the following into consideration when developing the standards: Best management practices for the care and well-being of livestock; Biosecurity; Disease prevention; Animal Morbidity and mortality data; Food safety practices, Protection of local, affordable food supplies for consumers; Generally accepted veterinary medical practices, livestock practice standards and ethical standards established by the American Veterinary Medical Association, and; Any other factors that the board considers necessary for the proper care and well-being of livestock in this state.

The comprehensive livestock care standards developed by the Board are meant to be practical for livestock producers of all sizes, scales and production methods and will not only assure better livestock care, but will also support the state’s overarching goals of promoting safe and affordable food, and helping to prevent the outbreak of both animal and human diseases.

Unless otherwise noted in this guide, the responsibility for ensuring these livestock care standards are being kept falls on the person who owns or has responsibility for or custody of the animal.

Bovine Veal, Dairy, Beef

Ohio’s livestock care standards regulate bovine animals raised for human food products or fiber. Beef cattle are raised primarily for the purpose of meat production and dairy cattle are raised primarily for the purpose of milk production and also for meat.

The livestock care rules define veal as a young bovine animal that is raised for the purpose of veal meat production and is sent to slaughter weighing less than 750 pounds. This includes special fed veal, grain fed veal, and bob veal.

Special fed veal are fed a milk-based liquid diet throughout the feeding period. Grain fed veal are raised on a feed program beginning with a milk-based liquid diet but then may also include hay, pasture or other processed feeds. Bob veal generally weigh less than 150 pounds and are sent to market at less than three weeks of age. They are fed primarily a milk-based liquid diet.

It is important to note that young bovine animals that are not included in veal production (young dairy and beef cattle) are not subject to the veal livestock care standards.
General Welfare Considerations

Feed and Water
In order to help ensure the growth and maintenance of normal body condition\(^1\), bovines must receive a sufficient quantity and quality of feed and water on a regular basis. All newborn dairy calves must be fed and beef calves must be offered colostrum or a colostrum replacement within 24 hours of birth.

If veal calves are not provided free choice access to feed, special fed and bob veal calves must be fed two or more times per day following a regular routine. Assistance must be provided for any veal calf that is unable to feed or drink on its own.

Farms that house special fed and bob veal calves must have access to hot water for the purpose of sanitation and mixing milk-based liquid diet or milk replacer. On these farms, clean feed storage areas and adequate storage space for different classes of feed must also be established and maintained and all liquid mixing equipment must be inspected daily and properly cleaned and maintained.

Housing
As defined in the rules, housing means the physical area or location which is occupied by the livestock. Livestock housing and handling facilities must be designed to minimize bruising and injury. In general, housing must provide a clean and safe environment that promotes the health, welfare and performance of cattle in all stages of their lives. It is important that housing, handling facilities and equipment continue to be monitored and maintained for this same reason.

\(^1\) Body condition is a determination that relates an animal’s body fat and/or muscle mass to its skeletal dimension and its stage of production.
The rules require that outdoor livestock housing seek to minimize prolonged exposure to adverse weather conditions and from predators. Any enclosures, including fencing, must be designed and maintained to minimize bruising and injury and must also provide for the safety of humans and other animals. During prolonged periods of wetness, cattle housed outdoors must have access to feed and water.

Indoor housing must seek to minimize exposure to adverse weather, must provide ventilation and alleys must be designed and maintained to minimize the potential for injury and bruising. If tie stalls are used for beef or dairy cattle, the animals must be provided with the opportunity for exercise (weather permitting). Also, if tie stalls or stanchions are used for dairy cattle, the animals must have room to stand, lie down, eat, drink, defecate, and urinate comfortably.

If free stalls, tie stalls or stanchions are being used for dairy cattle, they must be designed and maintained so that the length and width provides appropriate space to accommodate the size of the animal’s body so that the animal is not forced to lie with their rear quarters contacting the alleyway or gutter. The stalls or stanchions must also be cleaned and have the bedding replenished regularly. If bedded pack is used, it must be bedded regularly.

Breeding bull housing must allow dairy bulls to easily stand up, lie down, and adopt normal resting posture, and must have a resting area that provides comfort, dryness and protection from adverse weather.

Maternity areas must provide sufficient space for livestock that are in labor to be able to separate themselves from other livestock. Maternity areas for dairy cattle must be clean, dry, well ventilated and must have adequate lighting for observation. Dairy calves must also be housed in a clean, dry area with space to stand, lie down, turn around and be protected from adverse weather.
Veal-Specific Provisions

For veal barns in which natural light is not available, artificial light must be provided for at least eight hours a day so that calves can observe each other.

Between September 29, 2011 and December 31, 2017, veal calves are permitted to be tethered or non-tethered in stalls that are a minimum 24 inches wide and 66 inches long. Beginning January 1, 2018, veal calves must be housed in such a manner that allows the calf to turn around. By the time they are 10 weeks old, they must be housed in group pens containing at least 2 calves and which provide a minimum area of 14 square feet per calf.

Beginning January 1, 2018, tethering of veal calves will only be permitted in specific circumstances as an intervention for navel and cross sucking and as a restraint for examinations, treatments and transit.

Generally, stocking densities that do not allow for all livestock to lie down at the same time and easily stand back up are prohibited and all animals must have access to feed and water without excessive competition. Feeding and watering areas and alleys must be cleaned on a regular basis so they are free of continual standing water and excess manure that could compromise the health and safety of the animals.

Adequate lighting must be available for inspection purposes. The light can be provided by electric lighting, or may be as minimal as a flashlight, natural sunlight or a portable light source for indoor or outdoor inspection.

Equipment

Livestock handling equipment must also be designed and maintained in order to minimize bruising and injury. Distress can occur when livestock are injured, sick or in pain; therefore rules require equipment to be used ‘humanely’. **Humane care is defined as handling of livestock that seeks to minimize distress.**

Handling, sorting or other equipment used to move livestock must be used humanely. When restraint of livestock is required, it must be minimal in degree and duration, and it must minimize the potential for injury.

With regard to electric prods, only hand-held, 50 volt or less, battery-operated electric prods can be used to facilitate the movement of livestock. An electric prod can also be used as a diagnostic tool to determine whether an animal can rise on its own. Prods must be used humanely and **cannot** be used on calves that weigh less than 200 pounds. Prods cannot be used in sensitive areas (including the eyes, ears, nose, vulva, anus, udder or testicles) and cannot be used on non-ambulatory disabled livestock².

² Non-ambulatory disabled means livestock that cannot rise or walk.
General Management Practices

When castrating cattle, determinations regarding the method of castration and the use of pain management must take into consideration the animal’s age and weight, environmental conditions, available facilities and safety. When dehorning cattle after the horn has erupted (after it is no longer covered by hair), a pain management practice must be used.

Between September 29, 2011 and December 31, 2017, tail docking can continue to be performed on dairy cattle, but only using elastrator castration bands in a manner that will result in the least amount of pain and only under the advice and consent of a licensed veterinarian. Tail docking cannot be performed before the confirmation of pregnancy unless the animal is part of a dairy herd that practices tail docking. Under either condition, a fly management plan must be in place.

Beginning January 1, 2018, tail docking can only be performed by a licensed veterinarian and only if medically necessary.

Handling

Ohio’s livestock care standards prohibit anyone who owns or has responsibility for or custody of livestock from maliciously or recklessly throwing, dropping, or dragging the animals. It is also not permissible to use the tail or ears to pick an animal up or carry an animal, or to pull its legs into positions or in directions which might cause it to be injured or in pain.

If the animal’s position does not permit lifting or another method of movement, however, it is permissible to drag an ambulatory disabled\(^3\) or non-ambulatory disabled animal the minimum distance needed to allow movement by another method.

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\(^3\) Ambulatory disabled livestock are livestock that are capable of walking, but have a physical impairment that severely limits or threatens their ability to walk.
Health

In addition to appropriate labeled medication, prescription and extra-label medications are often necessary to ensure livestock health. The medication label instructions must also be followed:

- how and where to administer the medication
- the proper dosage of the medication
- how to store the medication
- how long the medication must be withdrawn prior to the use of the animal’s meat for human consumption.

The livestock care rules require all prescription and extra-label use medication to be obtained and administered to livestock with the advice and consent of a licensed veterinarian.

As with equipment usage, all practices and procedures pertaining to the health and medical treatment of livestock must be performed so as to minimize distress. For this reason, livestock must also be monitored regularly for evidence of disease, injury and parasites. When evidence of any of these ailments is found, corrective measures must be taken. If required by the condition of the animal, a means of separating the sick animals from the healthy livestock must be available.

Extra-label drug use is the use of an approved drug in a manner that is not in accordance with its approved label. Extra-label drug use is only permitted under the supervision of a licensed veterinarian and in the context of a valid veterinary-client-patient relationship.
Distressed or Disabled Livestock

An entire chapter of the Ohio livestock care standards is devoted to proper and humane care for animals that are distressed (injured, sick or in pain) or disabled (ability to move or walk is severely or completely hindered). Disabled livestock are defined as either ambulatory (meaning they have some ability to walk or move) or non-ambulatory (meaning walking or movement is not possible).

When an animal becomes disabled, treatment must be humane and relative to the ailment of the animal. If the disabled livestock can still move on its own (ambulatory), then the animal must continue to be monitored for needed treatment, transported for treatment or sale, transported to an inspected slaughter facility, legally slaughtered on the farm, or euthanized.

If the disabled animal cannot move on its own (non-ambulatory), then the animal must be cared for and provided feed and water, provided necessary treatment, transported for treatment, legally slaughtered on the farm, or euthanized.

If, at a non-terminal market or a collection facility, an animal becomes disabled and their condition does not allow for immediate sale, the animal(s) must either be released by authorization from the Department of Agriculture or euthanized.

If a disabled calf is unable to rise from a sitting or lying position and cannot walk because they are tired or cold, it may be held at the market or facility for treatment. A calf that has been provided an intervention treatment and is still unable to rise must either be released by authorization from the Department of Agriculture or euthanized.
If, after receiving treatment and additional feed and care, an animal still looks to be emaciated, then it must be sent to market, transported to a slaughter facility, legally slaughtered on the farm, or euthanized.

Proper and complete documentation of treatments, medication and medication withdrawal times is necessary when bringing any disabled animal to market. It is the responsibility of the person who owns or has responsibility for or custody of the animal (except for third-party transporters) to keep these records.

Transportation

When transporting cattle, the person who owns or has responsibility for or custody of the animal(s) is responsible for determining the load density. The transportation method used and the density of the load must minimize injury and must allow fallen animals to rise. Handling of animals during the loading, transport, and unloading process must be done humanely. Non-ambulatory disabled animals are not permitted to be loaded for transport to a non-terminal market or a collection facility. Additionally, dairy calves with navels that have not yet dried after birth are not permitted to be loaded for transport to a terminal market, a non-terminal market or a collection facility.

Ramps, chutes and other means used for transportation must be constructed to provide adequate footing to minimize slips and falls. All bovine animals must also be able to stand in their natural position without touching the top of the transport conveyance. Animals must be reasonably protected from adverse weather conditions.

If prolonged transit is necessary, transporters must stop every 28 hours to unload and provide animals with food, water and rest for at least five consecutive hours. There is an exception to this requirement if the transportation vehicle allows the livestock to lie down and rest and have access to feed and water. The transport driver is solely responsible for the welfare of the animals during transit and must have an emergency action plan.
Euthanasia

Except in slaughter facilities already governed by federal or state law, the only acceptable methods of euthanasia for cattle are the use of a penetrating captive bolt, a gunshot, or the use of injectable barbiturates. The methods are to be considered as sole methods for euthanasia; however, the rules do not preclude a licensed veterinarian from performing acceptable standards of veterinary practices.

If, in the course of employing one of these methods, humane death does not occur, the same method or another acceptable method must be performed immediately. Death is confirmed by the absence of a heartbeat or breathing for five minutes, and the animal’s lack of a blink reflex when the eye is touched. As a standalone method, Exsanguination (to bleed an animal to death) can only be used for ritual slaughter. However, it can be used to ensure the death of an unconscious animal or following stunning.
**Physical Methods**
The physical methods permitted for euthanizing cattle produce a humane death through the rapid loss of consciousness, followed by cardiac and respiratory arrest, ultimately leading to the complete loss of brain function.

**Penetrating captive bolt**
Captive bolt guns are powered by gunpowder or compressed air. In order to ensure humane death, the gun must be held firmly against the head and must provide sufficient energy to penetrate the skull of the animal and cause a sudden loss of consciousness.

**Gunshot**
The rules require that the shooting take place in an area where legal firearm use is permitted and that the shooter be proficient in the use of firearms. The safety of the shooter, the public, and any nearby animal(s) must be taken into consideration when employing this method and the animal must be reasonably controlled whenever feasible.

Gunshot methods must utilize bullets of suitable caliber depending on the size of the animal to be euthanized, and that expand on impact. The gun must be held as close as reasonably possible, but not less than 2 inches, from the head and the projectile must enter the brain at such an angle as to cause instant loss of consciousness and humane death.

**Barbiturates**
Ohio’s livestock care standards require that all injectable agents used for euthanizing animals, including all barbiturate derivatives, must be used by or under the direct supervision of a licensed veterinarian. It should be noted that barbiturates must not be used to euthanize an animal that will be used for human consumption.

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4 Ammunition for most animals must be a minimum caliber .22 hollow point long rifle. For large, mature cattle, the minimum caliber must be .22 magnum hollow point long rifle.
Sites for physical methods

Ohio’s livestock care standards permit three sites/entry angles when using a physical method to euthanize cattle. When performed from the front (see Figure 1), the gun or penetrating captive bolt must be directed at the point of intersection of imaginary diagonal lines drawn from the inside corner of the eye to either the base of the opposite horn or to a point just above the opposite ear aiming at the spine.

**Figure 1 – Frontal method**

When performed from the side (see Figure 2), the gun must be directed at a 90 degree angle to the side of the head at a point midway between the eye and the base of the ear.

**Figure 2 – Temporal (side) method**

When performed from the poll (see Figure 3), the gun must be directed at a point just behind the poll and aiming at the animal’s muzzle.

**Figure 3 – Poll method**
Enforcement

Ohio’s livestock care standards will be enforced by the Ohio Department of Agriculture’s (ODA) Divisions of Animal Health and Enforcement. Farms that are not currently subject to regular inspection will not be subject to any new regular inspections as a result of these rules. ODA staff will only inspect a farm if a credible complaint regarding violations of these rules is reported. Anonymous complaints will not be considered credible.

ODA staff will investigate credible complaints to determine if a violation has occurred. Violations affecting more than one animal may be considered as one offense. If a violation is found, the person who owns or has immediate custody of the animal(s) will be informed in person, or by telephone, fax, or email. If the notification is made in person or by telephone, written notification will also be sent within three days.

If the violation can be corrected, ODA staff will include the corrective measures which must be taken to achieve compliance with the rules, including the amount of time allowed to take any necessary corrective measures, in the written notice. If the responsible party fails to remedy the violation within the time specified in the written notice, they may be assessed a subsequent violation for each day the violation remains uncured.

Minor Violations
The rules define two kinds of violations: minor and major. Minor violations of Ohio’s livestock care standards are generally due to neglect or unintentional acts of substandard practices. Minor violations are finable up to $500 for the first minor offense and up to $1,000 for each subsequent minor offense that is committed within 60 months of the previous minor violation.
Major Violations

Major violations of Ohio’s livestock care standards are reckless or intentional acts which result in the unjustified infliction of pain. Major violations can be any action which:

- places an animal’s life in imminent peril
- causes protracted disfigurement
- causes protracted impairment of health
- causes protracted loss or impairment of the function of a limb or bodily organ

Major violations of Ohio’s livestock care standards are finable offenses with penalties ranging between $1,000 and $5,000 for the first major violation and $5,000 to $10,000 for each subsequent major violation that is committed within 60 months of the previous major violation.

If a major violation has occurred, ODA staff may also work with state and local agencies and nongovernmental organizations to provide care to the animal(s). This includes but is not limited to providing feed and water, providing medical care, taking possession of the animal(s), or euthanizing the animal.

Additional Penalties

In addition to any fine assessed for a violation, ODA may also assess an additional fee to recover the cost to the department to investigate a matter. This fee is based on the average salary and the average cost of benefits of all employees who are directly involved in the investigation, copying costs, and any direct or indirect costs to ODA including all necessary laboratory analysis and the caretaking costs.

Anyone who has been issued a fine for violations of these rules will have 30 days to request a hearing to appeal the Department’s decision. If requested, the hearing will be overseen by an independent hearing officer who is a licensed attorney and not an employee of ODA.

This summary is for the convenience of those raising and handling livestock and is not intended to cover all laws and regulations. The Ohio Administrative Code contains the details of these regulations and is available for review at www.ohiolivestockcarestandards.com